#### BEFORE THE SECRETARY OF THE CALIFORNIA DEPARTMENT OF FOOD AND AGRICULTURE STATE OF CALIFORNIA

In the Matter of the Accusation Against:

Case No. 6315

VALLEY END FARM Sharon Gressi 6300 Petaluma Hill Rd. Santa Rosa, CA 95404 OAH No. 2010030031

Respondent,

## **DECISION AND ORDER**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the Secretary of the California Department of Food and Agriculture, State of California, as its Decision in this matter.

This Decision shall become effective on

It is so ORDERED.

John Hewitt General Counsel

FOR THE SECRETARY OF THE CALIFORNIA DEPARTMENT OF FOOD AND AGRICULTURE

1 2 3 4 5	EDMUND G. BROWN JR. Attorney General of California ROBERT W. BYRNE Supervising Deputy Attorney General ALLISON GOLDSMITH Deputy Attorney General (State Bar No. 238263) 455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004 Telephone: (415) 703-5511		
6	Facsimile: (415) 703-5480 E-mail: allison.goldsmith@doj.ca.gov Attorneys for Complainant		
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8	BEFORE THE		
9	SECRETARY OF THE CALIFORNIA DEPARTMENT OF FOOD AND AGRICULTURE		
10	STATE OF C	CALIFORNIA	
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12	In the Matter of the Accusation Against:	Case No. 6315	
13	VALLEY END FARM Sharon Grossi	OAH No. 2010030031	
14	6300 Petaluma Hill Rd.	STIPULATED SETTLEMENT AND	
15	Santa Rosa, CA 95404	DISCIPLINARY ORDER	
16	Respondent.		
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18	IT IS HEREBY STIPULATED AND AGE	REED by and between the parties to the above-	
19	entitled proceedings that the following matters are true:		
20	PARTIES		
21	1. Complainant is the Acting Director of Inspection Services Division of the California		
22	Department of Food and Agriculture and is represented in this matter by Edmund G. Brown Jr.,		
23	Attorney General of the State of California, by Allison E. Goldsmith, Deputy Attorney General.		
24	The federal tax identification number for the Department of Food and Agriculture is 680325104.		
25	2. Respondent Valley End Farm, managed by Sharon Grossi, is represented by Effie F.		
26	Anastassiou of Anastassiou & Associates.		
27	3. Valley End Farm holds County Registration Number 49-0265. Valley End Farm's		
28	federal tax identification number is 94-3294760.		
	*****		
	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER (6315)		

- 4. On or about February 20, 2002, California Certified Organic Farmers Certification Services, LLC (CCOF), accredited as a certification agent under the National Organic Program, issued Organic Certification Certificate Number 2008-02564 to Respondent Valley End Farm, managed by Sharon Grossi. The certificate was in full effect at all times relevant to the charges brought herein.
- 5. From April 2006 through December 2008, Valley End Farm managed two farms. The farm in Sonoma County was certified organic. The farm in Yolo County could not be certified as organic because it could not be shown that no prohibited substances had been applied to the land for the previous three years. The produce from the Yolo County farm was therefore non-organic.
- 6. Accusation No. 2010030031 was filed before the Office of Administrative Hearing and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on December 11, 2009. Respondent timely filed her Notice of Defense contesting the Accusation. A copy of Accusation No. 2010030031 is attached as Exhibit A and incorporated herein by reference.

## ADVISEMENT AND WAIVERS

- 7. Respondent has carefully read, and understands the charges and allegations in Accusation No. 2010030031. Respondent has also carefully read, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 8. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at her own expense; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 9. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

## **CULPABILITY**

- 10. Respondent admits that Valley End Farm labeled non-organic produce as "transitional organic" in violation of 7 U.S.C. §§ 6504, 6505(a)(1), Code of Federal Regulations Title 7 parts 205.102, 205.300, and California Food and Agriculture Code section 46024, subdivision (h).
- 11. Respondent admits that she did not "implement measures necessary to prevent the commingling of organic and nonorganic products" as required by Title 7 Code of Federal Regulations part 205.272, subdivision (a) when non-organic produce from the Yolo County farm was transported in boxes labeled "organic" to the organic farm in Santa Rosa.
- 12. Respondent admits that she commingled organic and non organic produce when non organic produce from the Yolo County farm and fruit from a third party producer was packed in the Community Supported Agriculture boxes with organic produce and was stored in the walk in cooler with the organic produce.
- 13. Respondent admits she did not have records which fully disclosed all activities and transactions of the operation in sufficient detail as to be readily understood and audited available for inspection and copying when the certifying agent conducted its on-site inspection in December 2008 as required by Title 7 Code of Federal Regulations part 205.103 because the "tag book" documenting recent sales was not available and because she did not document or maintain records for "test plots" of produce on the Santa Rosa property.
- 14. Respondent admits she did not adequately communicate with the certifying agent regarding scheduling an annual inspection.
- 15. Respondent admits she repacked organic produce sourced from third party growers, and distributed the organic produce from third party growers with its own organic produce to Valley End Farm's Community Supported Agriculture members without updating the Organic System Plan, and without being licensed as a handler of organic produce, as required by the National Organic Plan.
- 16. Respondent admits that the Valley End Farm website advertising Community Supported Agriculture membership stated in 2008 and 2009 "In order to obtain your delicious box of produce, we will have a convenient pick up site here at Valley End Farm. Buying it from

our farm assures you it is picked the same day you will be receiving it and gives you the assurance it was grown sustainably and organically . . ." and that the Community Supported Agriculture membership sign up sheet stated "Sign up now to receive your seasonal organic produce assortment from Valley End Farm."

- 17. Respondent admits that she sold non-organic produce to the Community Supported Agriculture members accompanied by newsletters identifying the produce as transitional.
- 18. Respondent admits that she sold approximately \$600 of non-organic fruit to the Community Supported Agriculture members and did not identify it as non-organic.
- 19. Respondent agrees that her organic certificate and County registration are subject to discipline and she agrees to be bound by the Department of Food and Agriculture's imposition of discipline as set forth in the Disciplinary Order below.

# **CIRCUMSTANCES IN MITIGATION**

- 20. Respondent Valley End Farm, managed by Sharon Grossi, has never been the subject of any disciplinary action. Valley End Farm no longer owns the non-organic farm in Yolo County.
- 21. Respondent claims that documents and other evidence subsequently provided by Valley End Farm to California Department of Food and Agriculture, after the December 12, 2008 inspection by CCOF, demonstrate that the produce sold by Valley End Farm as "organic" in 2008 in three separate transactions to local supermarkets could be traced back as being sourced from the Santa Rosa Farm.
- 22. Produce sold by Valley End Farm which was labeled or referred to in sales documents as "transitional organic" from the Yolo County was sold to either Community Supported Agriculture members, or to wholesale customers, who all had previously obtained information from Valley End Farm that the Capay Farm had not yet been certified as organic, and was a "transitional" farm at the time the produce was sold.
- 23. Respondent claims that none of the "transitional" produce that was transported by Valley End Farm from its Yolo County farm to its Santa Rosa farm was sold in cartons that were labeled "organic."
- 24. Respondent claims that Valley End Farm had valid reasons for seeking to schedule the CCOF inspection on alternative dates to those requested by CCOF, that Valley End Farm ultimately submitted to an

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inspection in 2008, and that Valley End Farm subsequently cooperated with CCOF to schedule inspections in 2009.

Valley End Farm has made attempts to engage the assistance from CCOF to amend and update its 25. Organic System Plan to include the repacking and sale of organic produce grown by third parties for sale to its Community Supported Agriculture members, and to be licensed as a "handler" or organic produce. However, Valley End Farm has been unable to update its Organic System Plan and become licensed as a handler.

## CONTINGENCY

- This stipulation shall be subject to approval by the Inspection Services Division of the 26. Department of Food and Agriculture. Respondent understands and agrees that counsel for Complainant and the staff of the Department of Food and Agriculture may communicate directly with the Department regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that she may not withdraw her agreement or seek to rescind the stipulation prior to the time the Department considers and acts upon it. If the Department fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- This Stipulated Settlement and Disciplinary Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Settlement and Disciplinary Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.

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In consideration of the foregoing admissions and stipulations, the parties agree that the Department may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

# DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Organic Certificate No. 2008-02564 and County Registration number 49-0265 issued to Respondent Valley End Farm, managed by Sharon Grossi (Respondent) are revoked. However, the revocations are stayed and Respondent is placed on probation until September 30, 2013 on the following terms and conditions. Also, if Respondent successfully applies for and is granted organic Certification and Registration by the Department of Agriculture at a future date, that certification and registration shall be immediately revoked, the order of revocation stayed and respondent's new certification or registration placed on probation for any remaining period of the three-year period of probation on the same terms and conditions that continue and/or have not yet been completed.

- 1. New Certifier. Respondent shall obtain certification with a certifying agent other than California Certified Organic Farmers Certification Services, LLC within 60 days of the date of this settlement agreement. The new certifying agent shall inspect Respondent's operation within 90 days of the date of this settlement agreement. Failure to obtain certification with a new certifying agent within 60 days will result in the immediate revocation of Respondent's organic certification without a right to a probationary hearing. Respondent's certification shall reflect that she is a handler of organic produce and must include details about her Community Supported Agriculture program.
- Annual Inspection. Respondent shall permit a certifying agent to complete annual on-site inspections at a time when the compliance of the land, facilities and activities of the farming operation can be observed. Appropriate times for inspection will be determined by the certifying agent. If the initial date on which the certifying agent proposes to conduct this inspection is declined, the postponed inspection must occur within 10 working days of the initial date.

- 3. Additional Unannounced Inspection. Respondent shall permit the certifying agent to conduct one additional on-site inspection which may be an unannounced inspection.

  Respondent will be obligated to reimburse the certifying agent for the cost of an inspection conducted which is in addition to the annual on-site inspection.
- 4. Fines. Respondent shall pay \$15,000 in fines, \$2,500 of which shall be paid by November 30, 2010; \$5,000 of which shall be paid by November 30, 2011; \$5,000 of which shall be paid by November 30, 2012; and \$2,500 shall be paid by September 30, 2013. Respondent may not renew her Registration until all payments due to date are paid.
- 5. Continuing Education. Sharon Grossi shall attend one seminar on organic standards or laws per year, provided that there is a seminar put on within 200 miles of Santa Rosa, California within each annual year period of the term of this settlement agreement. The seminars to be attended by Sharon Grossi may be put on by the California Department of Food & Agriculture, by any organization authorized by the California State Bar to put on continuing education seminars, or by any organic certification organization.
- 6. Identification of Non-organic Items. Valley End Farm's market materials shall clearly state that the eggs and non-organic "add-ons" for sale to the Community Supported Agriculture members are not organic.
- 7. Obey All Laws. Respondent shall obey all federal, state and local laws, and all statutes and regulations governing the Certificate.
- 8. Violation of Probation. If Respondent violates the conditions of her probation, the Board, after giving Respondent notice and the opportunity to be heard, may set aside the stay order and impose the discipline (revocation) of Respondent's certificate and registration provided in the decision.

If during the period of probation, an accusation, petition to revoke probation, or statement of issues has been filed against Respondent's certification or registration or application for certification, or the Attorney General's office has been requested to prepare such an accusation, petition to revoke probation, or statement of issues, the probation period set forth in this decision shall be automatically extended and shall not expire until the accusation, petition to revoke

probation, or statement of issues has been acted upon by the board. Upon successful completion of probation, Respondent's certification and registration shall be fully restored.

- 9. Maintain Valid Certification and Registration. Respondent shall maintain valid registration. Should Respondent's certification or registration, by operation of law or otherwise, expire, upon renewal Respondent's certification and registration shall be subject to any and all terms of this probation not previously satisfied.
- 10. Non-waiver. If the Department declines to take immediate disciplinary action for violation of statute, regulation, and/or any term(s) of this Stipulated Settlement and Disciplinary Order, this shall not constitute a waiver by the Department of the right to raise that violation at a later date in a disciplinary or other judicial proceeding, or in any other context.
- 11. No Limitation. Nothing in this Stipulated Settlement and Disciplinary Order shall be construed as a limitation on the powers or responsibilities of the Department under the laws of the State of California.
- 12. Except as otherwise specifically provided in this Stipulated Settlement and Disciplinary Order, the Department shall not file, prosecute, or make any criminal, civil, licensing, or other charges or claims, whether now known or unknown, against Respondent, any Respondent's officers, directors or employees, relating to any act, practice or failure to act of such persons or entities, occurring prior to the date of execution.
- 13. The Department represents that the current investigation into Respondent's acts and practices has concluded and that it has no knowledge of any act, practice or failure to act alleged to be the responsibility of and/or attributable to Respondent, which could be a violation of the Food and Agricultural Code or any regulations hereunder, during any time period prior to the Date of Execution, which is not addressed and resolved by this Stipulation.

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#### ACCEPTANCE

I have carefully read the Stipulated Settlement and Disciplinary Order. I understand the stipulation and the effect it will have on Valley End Farm's organic Certificate and County registration. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the California Department of Food and Agriculture.

dated: <u>6/30/10</u>



By: Sharon Grossi, Respondent

#### ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Dopartment of Food and Agriculture, Inspection Services Division.

Dated: June 29, 2010

Respectfully Submitted,

EDMUND G. BROWN JR.
Attorney General of California
ROBERT W. BYRNE
Supervising Deputy Attorney General



ALLISON GOLDSMITH
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 6315

ĭ	EDMUND G. BROWN JR.		
2	Attorney General of California ROBERT W. BYRNE		
3.	Supervising Deputy Attorney General ALLISON GOLDSMITH (SBN 238263)		
4	Deputy Attorney General		
	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004		
5	Telephone: (415) 703-5511 Facsimile: (415) 703-5480		
6	E-mail: allison.goldsmith@doj.ca.gov		
7	Attorneys for Complainant		
8	BEFORE THE		
9	SECRETARY OF THE CALIFORNIA DEPARTMENT OF FOOD AND AGRICULTURE STATE OF CALIFORNIA		
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12	In the Matter of the Accusation Against:	DFA Case No. 6315	
13	VALLEY END FARM	OAH Case No.	
14	Sharon Grossi 6300 Petaluma Hill Rd.		
15	Santa Rosa, CA 95404	ACCUSATION	
16	Certificate No. 2008-02564	Hearing Date:	
17	Respondent.		
18			
19	Complainant alleges:		
20	PARTIES		
21	. IANTES		
22	1. Nate Dechoretz, (Complainant) brings this Accusation solely in his official capacity		
23	as the Director of Inspection Services Division of the California Department of Food and		
24	Agriculture.		
25	2. On or about February 20, 2002,	California Certified Organic Farmers Certification	
26	Services, LLC (CCOF), accredited as a certification agent under the National Organic Program,		
27	issued Organic Certification Certificate Number 2008-02564 to Respondent Valley End Farm,		
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	. 1		
	ACCUSATION		

managed by Sharon Grossi. The certificate was in full effect at all times relevant to the charges brought herein.

3. From April 2006 through December 2008, Valley End Farm managed two farms. The farm in Sonoma County was certified organic. The farm in Yolo County could not be certified as organic because it could not be shown that no prohibited substances had been applied to the land for the previous three years. The produce from the Yolo County farm was therefore non-organic.

## **JURISDICTION**

- 4. This Accusation is brought before the California Department of Food and Agriculture and the Secretary under the authority of the California Food and Agriculture Code Section 46000, which authorizes the State Department of Food and Agriculture to enforce regulations adopted by the National Organic Program. The National Organic Program is codified in the Federal Organic Foods Production Act of 1990. (7 U.S.C. § 6501 et seq.)
- 5. Code of Federal Regulations, Title 7, Section 205.681(a)(2) and California Code of Regulations, Title 3, section 1391 authorize the Secretary to initiate a formal administrative proceeding to revoke organic certification in accordance with the provisions of Government Code, Section 11500 et seq.

#### INTRODUCTION

- 6. The National Organic Program is a nationwide structure for certification that regulates the standards for any farm, wild crop harvesting, or handling operation selling an agricultural product as organically produced. (7 U.S.C. § 6501 et seq.) Because it is not possible from appearance to determine whether a product is organic, the heart of the program lies in inspections, documentation, and reporting to validate that agricultural products advertised as such are indeed organic.
- 7. The California State Organic Program was established by the California Organic Products Act of 2003, Section 46000 of the California Food and Agriculture Code. The State

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## ORGANIC LABELING

10. Title 7 United States Code, § 6504 (National Standards for Organic Production) provides, in pertinent part, that:

To be sold or labeled as an organically produced agricultural product under this title, an agricultural product shall

- (2) not be produced on land to which any prohibited substances, including synthetic chemicals, have been applied during the 3 years immediately preceding the harvest of the agricultural products; and
- (3) be produced and handled in compliance with an organic plan agreed to by the producer and handler of such product and the certifying agent.
- 11. Title 7 United States Code, § 6505(a)(1) (Compliance requirements) limits the use of an organic seal to only those products produced and handled in accordance with the National Organic Program. It provides, in pertinent part:
  - (A) a person may sell or label an agricultural product as organically produced only if such product is produced and handled in accordance with this title; and
  - (B) no person may affix a label to, or provide other market information concerning, an agricultural product if such label or information implies, directly or indirectly, that such product is produced and handled using organic methods, except in accordance with this title.
- 12. Title 7 Code of Federal Regulations part 205.102 (Use of the term, "organic") provides in pertinent part:

Any agricultural product that is sold, labeled, or represented as "100 percent organic," [or] "organic," . . . must be!

- (a) Produced in accordance with the requirements specified in Sec. 205.101 or Sec. Sec. 205.202 through 205.207 or Sec. Sec. 205.236 through 205.239 and all other applicable requirements of part 205; and
- (b) Handled in accordance with the requirements specified in Sec. 205.101 or Sec. Sec. 205.270 through 205.272 and all other applicable requirements of this part 205.
- 13. Title 7 Code of Federal Regulations part 205.300(a) (Use of the term, "organic.") provides, in pertinent part:
  - (a) The term, "organic," may only be used on labels and in labeling of raw or processed agricultural products, including ingredients, that have been produced and handled in accordance with the regulations in this part. The term, "organic," may not

- 17. Title 7 Code of Federal Regulations part 205.103 (Recordkeeping by certified operations) provides:
  - (a) A certified operation must maintain records concerning the production, harvesting, and handling of agricultural products that are or that are intended to be sold, labeled, or represented as "100 percent organic," [or] "organic,"....
  - (b) Such records must:
  - (1) Be adapted to the particular business that the certified operation is conducting;
  - (2) Fully disclose all activities and transactions of the certified operation in sufficient detail as to be readily understood and audited;
  - (3) Be maintained for not less than 5 years beyond their creation; and
  - (4) Be sufficient to demonstrate compliance with the Act and the regulations in this part.
  - (c) The certified operation must make such records available for inspection and copying during normal business hours by authorized representatives of the Secretary, the applicable State program's governing State official, and the certifying agent.
- 18. Title 7 United States Code § 6519(c) provides that any person who makes a false statement, or attempts to have a label indicating that an agricultural product is organically produced affixed to such product that such person knows, or should have reason to know, to have been produced or handled in a manner that is not in accordance with this title; or who otherwise violates the purposes of the applicable organic certification program as determined by the Secretary; after notice and an opportunity to be heard, shall not be eligible, for a period of 5 years from the date of such occurrence, to receive certification under this title with respect to any farm or handling operation in which such person has an interest.

# FIRST CAUSE FOR DISCIPLINE

(Sale of Non-Organic Produce as Organic)

19. Respondent is subject to disciplinary action under 7 U.S.C. §§ 6504, 6505(a)(1) and Code of Federal Regulations Title 7 parts 205.102, 205.300 in that as manager of Valley End Farm, Ms. Grossi sold non-organic produce as organic. The circumstances are as follows:

- 20. In 2008, Valley End Farm sold non-organic produce to its Community Supported Agriculture members, while the market information provided about the Community Supported Agriculture on the Valley End Farm website stated that buying produce from the Valley End Farm Community Supported Agriculture "gives you the assurance it was grown sustainably and organically as we are third party certified by the USDA."
- 21. On or about December 11, 2008 Valley End Farm sold non-organic green beans to Whole Foods Market as organic green beans,
- 22. On or about December 3, 2008, Valley End Farm sold non-organic winter squash to Whole Foods Market as organic winter squash.

## SECOND CAUSE FOR DISCIPLINE

(Labeling Non-Organic Produce as "Transitional Organic")

23. Respondent is subject to disciplinary action under 7 U.S.C. §§ 6504, 6505(a)(1) and Code of Federal Regulations Title 7 parts 205.102, 205.300 in that as manager of Valley End Farm, Ms. Grossi used a modification of the word "organic" by labeling non-organic produce as "transitional organic."

## THIRD CAUSE FOR DISCIPLINE

(Comingling of Non-Organic and Organic Produce)

24. 'Respondent is subject to disciplinary action under 7 U.S.C. § 6504 and Code of Federal Regulations part 205,272 in that as manager of Valley End Farm, Ms. Grossi packed non-organic produce from the Yolo County farm into boxes labeled "organic." The non-organic produce in boxes labeled "organic" was then transported to Valley End Farm's organic farm in Sonoma County. This practice was not in compliance with Valley End Farm's Organic Plan.

#### FOURTH CAUSE FOR DISCIPLINE

(Failure to Allow Inspectors to Perform an Annual Inspection)

25. Respondent is subject to disciplinary action under United States Code Title 7, section 6506(a)(5) and Code of Federal Regulations Title 7, part 205.403(a) and (c) in that Valley End Farm manager Sharon Grossi refused to schedule an inspection of the farms from June 25, 2008 until December 11, 2008. When an inspection did occur, Ms. Grossi did not make full records available to the inspectors.

## FIFTH CAUSE FOR DISCIPLINE

(Failure to Maintain Adequate Records)

26. Respondent is subject to disciplinary action under section Title 7 Code of Federal Regulations part 205.103 in that the records provided to the inspector on or about December 12, 2008 did not fully disclose all activities and transactions of the certified operation in sufficient detail as to be readily understood or audited, and were not sufficient to demonstrate compliance with the National Organic Program.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Secretary of the California Department of Food and Agriculture issue a decision:

- 1. Revoking Organic Certification, Certificate Number 2008-02564 issued to Valley End Farm, managed by Sharon Grossi.
  - 2. Taking such other and further action as deemed necessary and proper.

Dated: December \_\_\_\_, 2009

Respectfully Submitted,



NATE DECHORETZ Director Inspector Services Division Department of Food and Agriculture

State of California Complainant

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